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Country programmes and related matters

Country programme document for Ethiopia (2020-2025)

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I. Programme rationale

1. Ethiopia is building on an impressive foundation of development progress. The country’s Human Development Index rose to 0.470 in 2018, an increase of 35.8 per cent in less than a generation. Annual real growth of gross domestic product (GDP) averaged 9.5 per cent during the period 2010 to 2018, one of the highest rates globally, leading to a six-fold increase in per capita income but without a dramatic increase in income inequality: the Gini coefficient rose from 0.28 to 0.33 between 2005 and 2016.1 The incidence of poverty declined from 38.7 per cent in 2005 to 23.5 per cent in 2016,2 equivalent to lifting 15 million people out of poverty. The multidimensional poverty index fell in absolute terms from 0.545 to 0.489 between 2011 and 2016, with deprivations receding across all 10 indicators and regions (except Somali). The under-five mortality rate declined by over 55 per cent between 2005 and 20193 and net primary school enrolment reached 100 per cent in 2018.4 At the same time, infrastructure investments have, among other things, lifted the rate of access to electricity from 14 to 43 per cent between 2005 and 2018.5

2. Despite a generally positive development trajectory, significant structural challenges, reflecting a country in transition, will determine future development potential and achievement of the Sustainable Development Goals. The first key challenge is demographic, with multiple facets: an impending demographic transition, with a potential demographic dividend;6 a youth bulge, with over 70 per cent of the population below 30 years of age, that makes the task of human capital development, achieving higher labour productivity and job creation difficult; and accelerating urbanization, starting from a low base, with a doubling of the urban population expected between 2013 and 2035, affecting both growth potential and sustainability.

3. A second structural challenge has to do with gender inequality. Ethiopia has made substantial progress in reducing maternal mortality,7 narrowing gender disparity in primary education8 and increasing women’s representation in national parliament and the Federal cabinet. Yet Ethiopia scores 0.846 on the Gender Development Index, one of the lowest in the world, and stands at 117 of 129 countries in the Sustainable Development Goals Gender Index. Women have markedly lower access to essential productive inputs and services: only 51 per cent of women farmers are estimated to have access to agricultural extension services;9 8 per cent have access to credit;10 and just 40 per cent of married women own land with only 19.5 per cent holding a land title. These disadvantages are compounded by negative social norms that hold back women’s voice and participation in community life and traditional practices such as child marriage and female genital mutilation.

4. A third structural challenge emerges from the State-led development model pursued in the past which has yielded important gains in human development and infrastructure but also inhibited the emergence of a thriving private sector playing a leading role in job creation, productivity growth and diversification of the economic and export base. This is evident, among other things, in a ‘missing middle’ of active small and medium-size enterprises (SMEs). Private sector development is stymied as well by a range of other factors: macroeconomic imbalances, originating in part from debt service obligations, which have limited access to vital foreign exchange; a small capital market and banking

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2 Ibid.
7 CSA, Ethiopia Demographic and Health Survey, 2016.
sector; low skill levels in the labour force; absence of an innovation ecosystem; and lack of access to energy.

5. A fourth structural challenge stems from the current governance model, albeit on the cusp of change, which faces significant stresses on issues of voice and participation, identity, justice and the rule of law, transparency and integrity, and the nature of the Federation, especially the appropriate balance between the centre and regions. Furthermore, even as regions begin to play a stronger role, their capacities, for example, to plan for and deliver services and local development, are very limited. All of these factors can cause latent tensions to emerge as violence and displacement and could play out strongly as Ethiopia heads into elections in 2020, a pivotal step in its transition to a democratic polity.

6. Finally, the long-term and wide-ranging impacts of climate change pose a growing and structural risk to poverty eradication and sustainable development, not least given a high level of dependency on rain-fed agriculture and forests for food security, livelihoods and access to energy. As much as 10 per cent of GDP may be lost annually due to climate change\(^1\) as increasing natural disasters, loss of water resources, forests and biodiversity, and population displacement, especially from ecologically fragile lowlands, take their toll. Impacts on social cohesion and peace are also likely to be considerable.

7. In every aspect, there is the additional factor of dynamics in the Horn of Africa and beyond, whether on peace and security, management of natural resources, infrastructure development or trade and investment. The onset of the coronavirus disease (COVID-19) poses a new challenge with profound implications.

8. National development policy is responding proactively to these structural challenges and COVID-19. The Homegrown Economic Reform Programme (HGER) calls for building a resilient and diversified middle-income economy, driven by the private sector; eradicating extreme poverty and hunger; building human capabilities; creating a modern policy and institutional framework; and creating an efficient, resilient and well-functioning financial market. The HGER will implement a forthcoming 10-Year Perspective Plan which is based on five strategic pillars: macroeconomic stability; quality of economic growth; productivity and competitiveness; implementation capacity at all levels; and a resilient green economy. Underpinning both, a national jobs plan aims to create 14 million jobs by 2025 by building a vibrant local private sector, especially SMEs. Major action is also underway to address COVID-19.

9. In step with the Government, UNDP needs to address structural challenges and promote transformational change if it is to remain relevant in Ethiopia. The evidence demonstrates that it is well positioned to do so.\(^2\) During the previous programme, UNDP demonstrated particular strengths in creating an enabling environment and/or advancing action in three key areas: job creation; environmental sustainability; and democratic governance. UNDP advised on the creation of Ethiopia’s flagships industrial parks and was an early investor and pioneer in job creation through youth-led entrepreneurship; supported formulation of the national Climate Resilient Green Economy (CRGE) strategy; helped establish a CRGE facility that has already mobilized over $200 million; and emerged as the largest channel of Global Environment Facility (GEF) funding, building a $90 million portfolio. UNDP was also the first mover in the area of democratic governance, a decision that has paid off in deep relationships with key institutions and rapid response to new reforms. Fresh opportunities have emerged in electoral support\(^3\) and peacebuilding, where UNDP has quickly established a strong presence.

10. Future work, however, also requires learning from the past. Multiple evaluations and a portfolio review\(^4\) have shown that UNDP engagement requires a clearer focus and logic and a higher level of

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\(^3\) With the Government of the United Kingdom as the anchor contributor in a coalition with 12 other donors.

ambition commensurate with the scale of changes underway in Ethiopia. The portfolio has become fragmented, with insufficient connection among related interventions. The sustainability of results varies, and not enough attention has been paid to scaling-up and exit strategies. UNDP remains focused on federal institutions but stronger partnership with regions is now essential. Systematic use of data and evidence is another key area for improvement. All of these issues, in turn, go to the heart of delivering on the UNDP role as integrator of the United Nations development system.

II. Programme priorities and partnerships

11. Aligned fully with the HGER and guided by the UNDP Strategic Plan, 2018-2021, the emerging UNDP strategic offer for Africa and the United Nations Sustainable Development Cooperation Framework (UNSDCF), the next programme will assist Ethiopia to overcome its structural challenges as it strives to become a democratic, peaceful and prosperous middle-income country. UNDP will support a successful transition to democratic governance, address drivers of conflict to consolidate and build peace, foster enabling conditions for expanded job creation by the private sector (especially SMEs) and accelerate the transition to a green economy resilient to climate change. Gender equality and women’s empowerment will be embedded across all areas of work. These priorities capitalize on strengths demonstrated under the past programme while adapting to new realities and opportunities, retaining an ability to respond flexibly to COVID-19 and other unforeseen developments.

12. Across all of its priorities, UNDP will apply principles drawn from the human-rights based approach that are strongly embedded in the 2030 Agenda for Sustainable Development, namely:

(a) Inclusion, targeting those left behind, as defined in the Common Country Analysis, especially women and youth (15-30 years) and among them, those below the national poverty line who are unemployed, exposed to violence, displaced, facing discrimination, have a disability or are marginalized in civic and political spaces. Location targeting will focus on poorer secondary and tertiary urban settlements and rural zones in three to four regions, identified with the Government, that are representative of the highlands, rift valley and lowland pastoralist areas.

(b) Resilience of individuals, especially women and youth, (female-headed) households and communities, emphasizing increased capacities to foresee, prepare for and bounce back stronger from a wide variety of shocks.

(c) Sustainability, ensuring that any development gains made are within the capacity and resources of the country and do not compromise prospects for future generations.

A. To support a peaceful transition to a democratic polity, UNDP will contribute to an enabling framework, deepening of critical capacities, strengthening of norms and practices and greater voice and empowerment of those left behind, especially women.

13. UNDP will help entrench democratic governance and protection of human rights at both federal and regional levels, focusing on core institutions. This effort will target effective oversight and accountability; increased transparency; continued policy, legal and regulatory reform that is gender-responsive; follow-through on electoral support; implementation of the Civic Engagement Policy; and strengthening of federal-regional linkages. Supporting institutional reform and renewal will be critical to delivering on these transformational objectives. In addition, UNDP will target research, skills development and outreach initiatives to increase the influence of women and youth on public policies and legal frameworks.

14. UNDP will pursue a step change in the rule of law and access to justice, based on a sector-wide approach that triggers a comprehensive change process delivering major advances within four to five years, with clear benefits accruing to women. To this end, UNDP will build upon the recommendations of a proposed justice sector assessment to be conducted jointly by Government and United Nations agencies. UNDP will emphasize research, strengthening of core systems and civic education and

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15 Ibid. Over 50 projects in the portfolio at present, ranging in size from $100,000 to $40 million.
outreach. It will partner with civil society organizations (CSOs) and universities to provide legal aid services for underserved groups (such as women) and areas of the country.

15. UNDP will improve the transparency, accountability and integrity of public institutions to support the fight against corruption. It will develop a biennial corruption perception survey to identify policy priorities that can be reflected in the national anti-corruption strategy and will help set up the legislative and policy framework for a national whistle-blower system. In parallel, UNDP will enable review and modernization of the Civil Service Code of Conduct with integrity as a core principle; support strengthening of systems and mechanisms for transparency and asset declaration; and promote citizen monitoring.

16. UNDP will respond to changing federal-regional dynamics through a local governance programme designed to strengthen presence, capacity, civic engagement and accountability of local institutions. UNDP will help develop the database for development planning at local level, working closely with sister agencies/entities. It will also strengthen and, where needed, develop participatory planning, budgeting, management and monitoring standards and processes, building in a strong element of public input and engagement, especially of women and youth, ensuring that capacities built are sustainable. UNDP will test South-South partnerships to offer timebound ‘surge’ expertise in priority areas. Underpinning the above, analysis will look at expanding fiscal space at regional level, extending ongoing work on the estimation of regional GDP.

17. UNDP will integrate social cohesion and peacebuilding in its work on democratic governance, to mitigate risks and where needed respond effectively to conflict and sustain peace, addressing the humanitarian-development-peace nexus. UNDP will provide policy advice and technical support to articulate a gender-responsive national peacebuilding strategy, based on a comprehensive and participatory conflict analysis, and help design and set-up a national peace architecture bringing together state and non-state institutions at federal and regional levels. A key consideration will be the roll-out of a national youth service. Another will be to collaborate with CSOs to enable groups such as ethnic minorities, women and youth to become agents of change and to build the capacities of community leaders to resolve disputes peacefully, promote dialogue and build trust.

18. Given the dynamic context in Ethiopia, UNDP will retain the flexibility to respond to emerging needs. Three are on the horizon: a targeted institutional development programme supported by development partners; support to the Prime Minister’s Office, potentially based on a shared platform with foundations; and e-governance.

B. To help achieve shared prosperity, UNDP will narrow its focus to financial inclusion and the ecosystem for entrepreneurship, targeting youth, especially young female entrepreneurs.

19. UNDP will offer market-based solutions for growth and development of SMEs in six dimensions: policy advice; skilling; business development services; enterprise development; project preparation and development; and finance. The focus will be on connecting elements of the ecosystem into one whole and transforming them. This component will tackle credit rationing for SMEs, ensuring that women gain access to financing. Special attention will be paid to linkages with supply chains connected to large industrial and agro-industrial parks. Much of this work will happen in partnership with the United Nations Capital Development Fund (UNCDF) and link with complementary support from international financial institutions and bilateral donors, creating scope for new partnerships to scale up and accelerate action. South-South cooperation is expected to play a key role.

20. The same partnership with UNCDF will involve a major push on digital finance as a launchpad for financial inclusion. Taking advantage of impending liberalization processes, particularly in telecommunications, and the Government’s focus on innovation, the partnership will take an ecosystem development approach to unlock policy and regulatory challenges, work with providers to tackle network and distribution infrastructure challenges, and tackle demand-side issues like access to phones, digital and financial literacy and behavioural change. This work will have a strong focus on innovations that
foster inclusivity and reduce the digital divide for young female entrepreneurs, migrants and smallholder farmers, among others.

21. Two broader initiatives on the innovation ecosystem and innovative finance will underpin the work on entrepreneurship and digital finance. UNDP will deepen its partnership with national institutions, MASHAV (Israel Agency for International Development Cooperation), Korea International Cooperation Agency (KOICA), sister agencies and local incubators/accelerators to strengthen the innovation ecosystem by addressing policy, regulatory and institutional gaps, enhancing linkages among stakeholders and improving access to finance and government services. An innovative finance lab will target research and policy advocacy, model development and small-scale experimentation to facilitate introduction and application of innovative sources of financing, including insurance.

C. To sustain development gains and increase resilience, UNDP will promote leapfrogging to a green economy and faster adaptation to climate change.

22. UNDP will support efforts to adapt to and mitigate the impacts of climate change and build resilience through piloting, learning and scaling-up of tested adaptation practices in the ecosystems of the highlands and lowlands that address the poverty-environment nexus. Strategies will include the integrated landscape approach for natural resource management and food security, use of innovative models and tools for monitoring and gender mainstreaming, and integration of climate resilience into policies and strategies. UNDP will continue to engage in implementation of gender-responsive community action plans to ensure integrated adaptation and mitigation responses that simultaneously tackle sustainability and poverty. Support will be provided for upscaling weather index-based and risk insurance systems. At a broader level, UNDP will help update Ethiopia’s nationally determined contribution as part of the Climate Promise Initiative, and support preparation of the third national communication under the United Nations Framework Convention on Climate Change and biennial reports.

23. UNDP will sustain and scale up its assistance for natural resource management and conservation of biodiversity. UNDP will support implementation of the Government’s 10-year Forest Sector Development Plan (FSDP), the REDD-plus mechanism and strengthening of forest sector institutions to enhance conservation and development of forests for multiple benefits, building on partnerships with the Governments of Denmark, Norway and Sweden. Preventing forest loss, promoting restoration and integrating sustainability into major commercial crops such as coffee will be priorities to raise productivity, boost livelihoods and reduce poverty. UNDP will partner closely with regional and city administrations on implementation of the FSDP and intensify private sector engagement in the sustainable use of forest resources for value addition and job creation, utilizing, among things, an emerging partnership with KOICA to tap Ethiopia’s major bamboo forests. UNDP will support measures to improve conservation of biodiversity resources and sustainably manage protected areas. Action on combating desertification, a growing threat, will be accelerated.

24. UNDP will focus on access to renewable, affordable and clean energy as a major catalyst for the transition to a jobs-rich green economy, ensuring that women and female-headed households benefit from this investment. UNDP will work at the three levels of policy analysis, advocacy and advisory services to de-risk and create an enabling environment for the emergence of a market at scale for renewable energy services; prototyping of business models and technologies with private sector participation; and development of bankable projects to crowd-in investment. Partnerships with sister agencies will be emphasized as will South-South cooperation, tapping ongoing collaboration with the Government of China and others.

25. UNDP will build up its portfolio on sustainable urbanization, continuing work on urban waste management, combining livelihoods improvement, development of urban greenery and climate change mitigation. Building on continued support to the Beautifying Sheger Project in Addis Ababa, a Smart Cities Hub will focus on solutions using digital and analogue technologies to boost inclusion, sustainability and resilience, with a special focus on the role of women in advancing the New Urban Agenda.
26. UNDP will invest in early warning and risk management systems to deal with the rising threat of natural disasters. Early warning systems will be developed in vulnerable regions, linked to contingency planning. UNDP will support the generation of gender-disaggregated, multi-hazard disaster risk assessments and information products with increased emphasis on hazard specifics and calculation of associated damage and loss potential vis-à-vis various risk scenarios. UNDP will generate a climate and disaster risk governance baseline and strengthen disaster risk governance, including for recovery; integrate disaster risk reduction into national planning, budgeting and accounting systems; promote and support tracking of disaster risk management investments; and draw attention to gender-differentiated impacts and responses.

III. Programme and risk management

27. This country programme document outlines UNDP contributions to national results and serves as the primary unit of accountability to the Executive Board for results alignment and resources assigned to the programme at country level. Accountabilities of managers at the country, regional and headquarter levels with respect to country programmes is prescribed in the organization’s programme and operations policies and procedures and internal control framework.

28. The programme will be nationally executed. If necessary, national execution may be replaced by direct execution for part or all of the programme to enable response to force majeure. The harmonized approach to cash transfers will be used to manage financial risks. Cost definitions and classifications for programme and development effectiveness will be charged to the concerned projects. The government coordinating authority will be the Ministry of Finance.

29. Programming by UNDP will emphasise its integrator role entailing a comprehensive approach: policy analysis and research that bridges gaps between sectors and backs advice and action with evidence; cross-sectoral development planning, dialogue and coordination that applies a ‘whole-of-economy’ and ‘whole-of-society’ lens; solutions that are integrative in design and partnership-building; innovation across policy and interventions; capacity development for institutional transformation; and cross-border collaboration.

30. Successful implementation of the country programme will be affected by several risks: potential disruptions linked to the 2020 elections and COVID-19; an uncertain macroeconomic environment; public sector capacity challenges; weak integration of work between federal and regional levels; exposure to natural disasters; and potential conflict and displacement.

31. To manage risk, UNDP will promote greater risk analysis using its policy research effort; develop early-warning mechanisms in addition to maintaining project-specific and portfolio-level risk logs and contingency plans; undertake risk-informed programming; apply the UNDP social and environmental safeguards and accountability mechanisms; increase flexibility by reserving up to 5 per cent of its annual Trac1 allocation in a ‘rapid response facility’; and expand its presence at regional level.

IV. Monitoring and evaluation

32. Key references will be the Government-United Nations national monitoring and evaluation (M&E) guideline and programme implementation manual and the results and resources framework. UNDP will rely primarily on country-level data sources and the gender marker will be used systematically. UNDP will set aside a minimum of 5 per cent of project budgets for M&E, aiming to strengthen systems in partner institutions rather than establish parallel arrangements. The approved evaluation plan will be the

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16 In line with the Sendai Framework for Disaster Risk Reduction, 2015-2030.
17 For example, the New Way of Working and Durable Solutions Initiative and partnerships that bring together non-traditional actors from the Gulf and elsewhere in the Middle East, foundations, the tech sector and volunteer community (through United Nations Volunteers (UNV)).
basis for decentralized evaluations, the next independent country programme evaluation and input into the midterm and final evaluations of the UNSDCF.

33. A key shift will be to invest in better country statistics. UNDP will work with sister agencies and development partners to strengthen the national statistical system to significantly improve coverage as well as to strengthen the granularity, quality, reliability and timeliness of data, e.g., by age, sex, location and characteristics such as disability, in order to create a stronger foundation for tracking those left behind and refine targeting in programmes and projects. UNDP has already committed to supporting the development of a comprehensive M&E system for the 10-Year Perspective Plan and the existing Aid Management Platform.
Annex. Results and resources framework for Ethiopia (2020-2025)


UNSDCF OUTCOME: By 2025, all people in Ethiopia live in a cohesive, just, inclusive and democratic society.

Strategic Plan (SP) OUTCOME: Accelerate structural transformations for inclusive and sustainable development.

<table>
<thead>
<tr>
<th>UNSDCF outcome indicator(s), baselines, target(s)</th>
<th>Data source and frequency of data collection, and responsibilities</th>
<th>Indicative country programme outputs</th>
<th>Major partners / partnerships frameworks</th>
<th>Estimated cost by outcome ($)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Voter turnout disaggregated by sex, (SP 2.3)</td>
<td>Source: National Electoral Board of Ethiopia (NEBE)</td>
<td><strong>Output 1.1</strong> Constitution and law-making, electoral and parliamentary processes strengthened to promote inclusion, gender equality, transparency and accountability. [modified Integrated Results and Resources Framework (IRRF) 2.2.2]</td>
<td>Central Statistical Agency (CSA), Ethiopian Broadcasting Authority (EBA), Ethiopian Human Rights Commission (EHRC), Federal Anti-Corruption Commission (FEAC), House of Federation (HoF), House of People’s Representatives (HoPR), Ministry of Finance (MoF), Ministry of Peace (MoP), Office of the Attorney-General (OAG), Prime Minister’s Office (PMO),</td>
<td>Regular: $24.61 million</td>
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<td>Baseline (2005): 82.6% (Male 53.3%; Female 46.7%)</td>
<td>Frequency: 5-year election cycle</td>
<td><strong>Indicators</strong></td>
<td></td>
<td>Other: $64.34 million</td>
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<tr>
<td>Target: 85% (Male 50%; Female 50%)</td>
<td></td>
<td>1.1.1 Extent to which the NEBE has core capacities to conduct inclusive, credible and peaceful elections (IRRF 2.2.2.1)</td>
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<td></td>
<td></td>
<td>• Baseline (2019): 1</td>
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<td>• Target: 2</td>
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<td>1.1.2 Women’s participation in elections: (IRRF 2.2.2.2)</td>
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<td></td>
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<td>(a) proportion of women in the voter registry</td>
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<td>• Baseline (2015): 48%</td>
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<td>• Target: 50%</td>
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<td>(b) proportion of women on the governing mechanism of the electoral management body</td>
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<td>• Baseline (2019): 40%</td>
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<td>• Target: 45%</td>
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<td>(c) proportion of seats held by women represented at Federal and Regional parliaments</td>
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<td>• Baseline (2015): Federal 38.8% Regional 28%</td>
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<td>• Target: Federal - 40%; Regional 35%</td>
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<td>For both 1.1.1 and 1.1.2.1</td>
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<td>Source: HoPR, NEBE, EBA, planned UNDP capacity assessments</td>
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<td>Frequency: annual, 5-year election cycle</td>
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<td>1.1.3 Extent to which representative bodies at federal and regional levels have improved capacities to undertake inclusive, effective, accountable, transparent and gender-responsive law-making, oversight and representation (in specified functional areas) (modified IRRF 2.2.2.3)</td>
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<td>• Baseline (2019): 1</td>
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<tr>
<td>Conflict-related deaths disaggregated by sex (SP 3.4)</td>
<td>Source: TBD Frequency: TBD</td>
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<td>Baseline: TBD</td>
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<td>Target: TBD</td>
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</table>

18 Data from 2005 have been used exceptionally as this was the most recent competitive election.

19 A country- and institution-specific rating scale will be developed with Government to measure three levels of core capacities: 1 = Low, 2 = Medium, 3 = High.

20 A country- and institution-specific rating scale will be developed with Government to measure three levels of core capacities: 1 = Low, 2 = Medium, 3 = High.
• Target: 2
  Source: HoPR, Regional Councils
  Frequency: annual

Output 1.2
Capacities, functions and financing of rule of law and national human rights institutions and systems strengthened to promote and protect human rights, expand access to justice and combat discrimination, with a focus on women and other marginalized groups. [modified IRRF 2.2.3]

Indicators
1.2.1 Number of strengthened institutions and systems supporting fulfilment of nationally and internationally ratified human rights obligations (modified IRRF 2.2.3.1)
  • Baseline (2019): 2
  • Target: 6
  Source: EBA, EHRC, NEBE, OAG, PMO
  Frequency: annual

1.2.2 Extent of strengthened capacities for governance and oversight of justice and rule of law institutions (IRRF 2.2.3.3)
  • Baseline (2019): 1
  • Target: 2
  Source: OAG, Supreme Court, NEBE, MoP
  Frequency: annual

Output 1.3
Institutions and systems enabled to address awareness, prevention and enforcement of anti-corruption measures across sectors [modified IRRF 1.2.3]

Indicator
1.3.1 Number of policy, legislative or regulatory measures developed and/or adopted to mitigate and remedy corruption risks at federal and regional levels
  • Baseline (2019): Federal – 2, Regional - 0
  • Target: Federal – 4, Regional - 2
  Source: FEAC, OAG
  Frequency: annual

Output 1.4
Capacities of federal and regional institutions strengthened to promote gender-responsive, inclusive and sustainable local development. [modified IRRF 1.2.1]

Indicators
1.4.1 Extent to which federal and regional institutions have improved capacities for participatory local development planning, budgeting and monitoring (modified IRRF 1.2.1.1)

NEBE, Planning and Development Commission (PDC), Regional Bureaux for Finance and Economic Development (BoFEDs)
Governments of Austria, Canada, Denmark, Finland, Ireland, Japan, Luxembourg, Netherlands, New Zealand, Norway, Sweden, Switzerland, United Kingdom.

21 Ibid.
22 A country- and institution-specific rating scale will be developed with Government to measure three levels of core capacities: 1 = Low, 2 = Medium, 3 = High.
1.4.2 Level of participation of women and youth groups in local development planning, budgeting and monitoring\textsuperscript{23}

- Baseline (2019): 1
- Target: 2

Source: BoFED, MoF, PDC, CSA

Frequency: annual

Output 1.5

Federal, Regional and subregional capacities strengthened for reintegration, reconciliation, prevention and peaceful management of conflicts. [IRRF 3.2.1]

Indicators

1.5.1 Extent to which a gender-responsive and risk-informed national peacebuilding strategy, adopted with UNDP support, is under implementation\textsuperscript{24} (modified IRRF 3.2.1.2)

- Baseline (2019): 0
- Target: 2

Source: MoP

Frequency: annual

1.5.2 Existence of operational infrastructures for peace at federal, regional and subregional levels with UNDP support\textsuperscript{25} (modified IRRF 3.2.1.3)

- Baseline (2019): No
- Target: Yes

Source: MoP

Frequency: annual

1.5.3 Number of women’s and youth networks with strengthened capacity for conflict prevention and peacebuilding as a direct result of UNDP support

- Baseline (2019): 2
- Target: 5

Source: MoP, HoF, HoPR

Frequency: annual

\textbf{HGER PRIORITY: Eradicate extreme poverty and hunger.}

\textbf{UNSDCF OUTCOME:} By 2025, all people in Ethiopia benefit from an inclusive, resilient and sustainable economy.

\textbf{SP OUTCOME:} Advance poverty eradication in all its forms and dimensions.

\textsuperscript{23} Ibid.

\textsuperscript{24} A rating scale will be developed with Government to measure three levels of implementation: 1 = Low, 2 = Medium, 3 = High.

\textsuperscript{25} A binary indicator.
### Output 2.1
Capacities developed across the whole of government to integrate the 2030 Agenda, the Paris Agreement and other international agreements in development plans and budgets and to analyse progress towards the Goals using innovative and data-driven solutions [IRRF 1.1.1]

#### Indicators

1. **Existence of development plans and budgets that integrate the 2030 Agenda across the whole-of-government:** (modified IRRF 1.1.1.1)
   - Baseline (2019): Yes - partial
   - Target: Yes - full
   Source: BoFED, CSA, PDC
   Frequency: annual, biennial

2. **Number of federal and regional institutions with data collection/analysis mechanisms providing disaggregated data to monitor progress towards the Goals:** (modified IRRF 1.1.1.3)
   - Baseline (2019): Federal:3; Regional: 2
   - Target: Federal: 5; Regional: 8
   Source: BoFED, CSA, PDC
   Frequency: annual

### Output 2.2
Marginalized groups, particularly the poor, women, persons with disabilities and displaced are empowered to access entrepreneurship services and financial and non-financial assets and services to build productive capacities and benefit from sustainable livelihoods and jobs. [modified IRRF 1.1.2]

#### Indicators

1. **Number of gender-responsive policy, legal, regulatory and institutional measures adopted at federal and regional levels, with UNDP support to improve the enabling environment for MSMEs** (IRRF 1.1.2.3)
   - Baseline (2019): 3
   - Target: 6
   Source: EIC, JCC, MoTI, NBE
   Frequency: annual

2. **Proportion and number of people accessing financial and non-financial services, disaggregated by sex** (IRRF 1.1.2.2)

   **Financial**
   - Baseline: 35% (i.e., with accounts in a formal financial institution)
   - Target: 50%

   **Non-financial**
   - Baseline: 90,000 people with access to business development services (45% female)
   - Target: 200,000 (50% female, 5% with disabilities)

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26 Ethiopia does not have a single measure of overall unemployment that is disaggregated by sex. The closest proxy is the urban unemployment rate.
**Output 2.3**
Institutional capacities strengthened through UNDP support to design and implement innovative and gender-responsive solutions for sustainable development

**Indicator**
2.3.1. Existence of a comprehensive national innovation ecosystem
- Baseline (2019): No
- Target: Yes
Source: MiNT
Frequency: annual

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**HGEP Rriority:** Build a resilient and diversified middle-income economy.

**UNSDCf Outcome:** By 2025, all people in Ethiopia live in a society resilient to environmental risks and adapted to climate change.

**SP Outcome:** Strengthen resilience to shocks and crises.

<table>
<thead>
<tr>
<th>Number of people that are covered by early warning information through local governments or through national dissemination mechanisms (disaggregated by sex). (SP 3.1)</th>
<th><strong>Output 3.1</strong> Integrated and gender-responsive climate and disaster risk governance systems strengthened to reduce risks and vulnerabilities, improve early warning systems (EWS) and enable rapid recovery. ([modified IRRF 2.3.1])</th>
</tr>
</thead>
</table>
| Baseline (2019): 8 million Target: 48 million | **Indicators**
3.1.1 Number of Federal and regional institutions incorporating gender risk-informed and integrated solutions in their development and investment plans to reduce disaster risks and enable climate change adaptation and mitigation. ([IRRf 2.3.1.1])
- Baseline (2019) Federal - 12; Regional - 4
- Target: Federal - 20; Regional - 7
Source: NDRMC
Frequency: annual |
| **3.1.2** Number of federal and regional institutions with multi-sectoral EWS and contingency to limit the gender-differentiated impact of natural hazards ([modified IRRF 3.3.1.1])
- Baseline (2019) Federal - 9; Regional - 1
- Target: Federal - 15; Regional - 5
Source: NDRMC
Frequency: annual |
| **3.1.3** Level of women’s leadership and participation in crisis prevention, recovery planning and action ([modified IRRF 3.6.1.1])
- Baseline (2019): 1
- Target: 2 |

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27 A rating scale will be developed to measure three levels of leadership and participation: 1= Low, 2 = Medium, 3 = High.
the adverse impacts of climate change, and foster carbon neutral, climate resilient and becoming middle income country by 2025. (SP 2.7)

Baseline (2019): 12
Target: 20

(a) Proportion of important sites for terrestrial and freshwater biodiversity that are covered by protected areas (SP 2.9)

Baseline (2019): 23.4%
Target: 82.8%

(b) Proportion of population with primary reliance on clean fuels and technology. (SP 1.7)

Baseline (2019): 37%
Target: 55%

| Output 3.2 | Gender-responsive legal and regulatory frameworks, policies and institutions strengthened, and solutions adopted to address conservation, sustainable use and equitable benefit sharing of natural resources in line with international conventions and national legislation. [IRRF 2.4.1] |
| Source: NDRMC |
| Frequency: Annual |

**Indicators**

3.2.1 Number of gender-responsive measures in place for conservation, sustainable use, and equitable access to and benefit sharing of natural resources, biodiversity and ecosystems (IRRF 2.4.1.1)
- Baseline (2019): 1
- Target: 7
- Source: EFCCC |
  | Frequency: annual |

3.2.2 Existence of national legal codes for sustainable management of forests
- Baseline (2019): No
- Target: Yes
- Source: EFCCC |
  | Frequency: annual |

3.2.3 Number of woreda-level gender-responsive integrated land use plans prepared and implemented with UNDP support
- Baseline (2019): 12
- Target: 54
- Source: EFCCC |
  | Frequency: annual |

**Output 3.3**

Solutions adopted to increase access to clean, affordable and sustainable energy. [modified IRRF 1.5.1]

**Indicators**

3.3.1 Volume of investment leveraged from public and private sources through UNDP and partner support (modified IRRF 2.5.1.1)
- Baseline (2019): $1.4 million
- Target: $20 million
- Source: MoWIE, EFCCC, DBE |
  | Frequency: annual |

3.3.2 Number of households benefiting from solutions applied at scale to accelerate transition to improved energy efficiency and clean energy. (modified IRRF 2.5.1.1)
- Baseline (2019): 500,000 (30% female-headed)
- Target: 1 million (40% female-headed)
- Source: MoWIE, EFCCC, DBE |
  | Frequency: annual |
### 3.3.3  Number of women-led enterprises supported to engage in the production and distribution of improved energy technologies.

- **Baseline (2019):** 289
- **Target:** 500
- **Source:** MoWIE
- **Frequency:** annual

### Output 3.4
Action on climate change adaptation and mitigation scaled-up, funded and implemented across sectors.

#### Indicators

**3.4.1  Number of sectors that verify application and follow-through of the nationally determined contribution**

- **Baseline (2019):** 7
- **Target:** 12
- **Source:** EFCC, MoF
- **Frequency:** annual

**3.4.2  Number of measures adopted with UNDP support to make cities and towns sustainable and resilient to climate impact**

- **Baseline (2019):** 6
- **Target:** 12
- **Source:** EFCCC, MoCUD
- **Frequency:** annual

**3.4.3  Existence of an operational national Smart City Hub**

- **Baseline (2019):** No
- **Target:** Yes
- **Source:** MoCUD, Addis Ababa City Administration
- **Frequency:** annual